

Message Text

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12

ACTION EUR-12

INFO OCT-01 EA-10 ISO-00 CIAE-00 DODE-00 PM-03 H-02 INR-07

L-02 NSAE-00 NSC-05 PA-02 RSC-01 PRS-01 SP-02 SS-15

USIA-15 IO-10 SAJ-01 EB-06 COME-00 TRSE-00 OMB-01

ACDA-10 FEA-01 /107 W

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FM AMEMBASSY OTTAWA

TO SECSTATE WASHDC 4847

INFO AMEMBASSY TOKYO

USMISSION EC BRUSSELS

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UNCLAS SECTION 1 OF 2 OTTAWA 3501

E.O. 11652: N/A

TAGS: PFOR, CA

SUBJ: FONMIN MACEACHEN: RELATIONS WITH US WILL REMAIN MOST
IMPORTANT THAT CANADA POSSESSES; CANADA WELCOMES
FORD-TRUDEAU MEETING

1. BEGIN SUMMARY: IN REMARKS BEFORE THE COMMONS
STANDING COMMITTEE FOR EXTERNAL AFFAIRS AND DEFENCE,
OCTOBER 22, THE SECRETARY OF STATE FOR EXTERNAL
AFFAIRS ALLAN MACEACHEN SAID THAT EFFORTS TO 'DIVERSIFY
CANADA'S EXTERNAL RELATIONS DO NOT MEAN A DIMINUTION
IN THE EXISTING RELATIONSHIP WITH THE US -- INDEED,
IT IS OBVIOUS THAT RELATIONS WITH THE US WILL REMAIN
THE MOST IMPORTANT THAT THIS COUNTRY POSSESSES." HE
SAID CANADA WELCOMES PRIME MINISTER TRUDEAU'S VISIT IN
EARLY DECEMBER TO WASHINGTON FOR TALKS WITH PRESIDENT FORD.
MACEACHEN ALSO DISCUSSED CANADA'S RELATIONS WITH
THE EUROPEAN COMMUNITY AND JAPAN. END SUMMARY.

2. GENERAL. THE OCCASION OF MACEACHEN'S COMMENTS
WAS THE ANNUAL CONSIDERATION BY THE HOUSE OF COMMONS
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OF THE DEPARTMENT OF EXTERNAL AFFAIRS ESTIMATED

EXPENSES FOR THE COMING YEAR. (EXTERNAL AFFAIRS ONLY MADE THE TEXT OF HIS REMARKS AVAILABLE ON OCTOBER 24.) IN HIS INTRODUCTORY REMARKS, MACEACHEN SAID THAT HE AGREED WITH A RECENT REMARK OF SECRETARY KISSINGER THAT "THE NATIONAL INTEREST IN RELATION TO ANY PROBLEM HAS TO BE DEFINED IN TERMS OF WHAT IS THE WORLD INTEREST IN RELATION TO THE SAME PROBLEM." HE SAID CANADA'S MAJOR FOREIGN POLICY GOALS ARE OF TWO KINDS: "FIRST, OUR SECURITY AND PROSPERITY ARE CLOSELY LINKED TO THE SECURITY AND PROSPERITY OF ALL NATIONS" AND SECONDLY, CANADA ATTACHES "EQUAL IMPORTANCE TO POLICIES WHICH STRENGTHEN OUR NATIONAL UNITY AND INDEPENDENCE."

3. MACEACHEN SAID THAT "IF AT ONE TIME CANADIANS MAY HAVE FELT DEPENDENT FOR THEIR POSITION IN THE WORLD ON THEIR HERITAGE OR ON THEIR GOOD RELATIONS WITH POWERFUL FRIENDS, THIS IS NO LONGER THE CASE. WE DO NOT HAVE GLOBAL RESPONSIBILITIES IN THE SAME SENSE AS THE GREATEST POWERS DO, BUT WE DO HAVE WORLD-WIDE INTERESTS AND A GROWING CAPACITY AND NEED TO PROMOTE AND ADVANCE THESE INTERESTS." TO TAKE A CURRENT EXAMPLE, HE SAID, "WE HOPE TO RECONCILE OUR INTEREST IN SELLING NUCLEAR POWER REACTORS WITH THE GLOBAL INTEREST IN PRESERVING THE USE OF NUCLEAR ENERGY FOR PEACEFUL PURPOSES."

3. CANADA-UNITED STATES RELATIONS. AT THE CONCLUSION OF HIS OVERALL REMARKS, MACEACHEN SAID THE FOLLOWING:

BEGIN QUOTE:

"IN SPEAKING TO THE COMMITTEE LAST MARCH MY PREDECESSOR REFERRED TO THE FACT THAT WE WERE ENTERING UPON A NEW STAGE IN RELATIONS BETWEEN CANADA AND THE UNITED STATES, 'IN WHICH BOTH COUNTRIES ARE ADJUSTING TO NEW CONDITIONS ABROAD AND MORE AFFIRMATIVE NATIONAL POLICIES AT HOME'. THE INTERVENING PERIOD HAS CONFIRMED THIS PERCEPTION.

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"WITH THE CHANGE IN THE PRESIDENCY THE LONG PRE-OCCUPATION WITH WATERGATE HAS DIMINISHED AND THE UNITED STATES ADMINISTRATION AND CONGRESS HAS BEGUN TO CONCENTRATE UPON A BROAD RANGE OF DOMESTIC AND INTERNATIONAL ISSUES. AT THE SAME TIME THERE HAS BEEN SOME SHIFT OF EMPHASIS IN POLICY TOWARDS DOMESTIC ISSUES, MANY OF WHICH HAVE A CANADIAN DIMENSION. WE MAY EXPECT IN PARTICULAR THAT RESOURCE

ISSUES, PARTICULARLY OIL AND GAS, WILL PLAY A LARGER PART IN THE RELATIONSHIP. AS CANADA CONTINUES TO DEFINE HER INDUSTRIAL AND FOREIGN INVESTMENT POLICIES THESE TOO WILL ASSUME GREATER SIGNIFICANCE IN THIS CONTEXT.

"WE HAVE TRIED TO MAKE IT PLAIN TO AMERICANS AND OTHERS THAT THE EFFORTS TO DIVERSIFY CANADA'S EXTERNAL RELATIONS DO NOT MEAN A DIMINUTION IN THE EXISTING RELATIONSHIP WITH THE UNITED STATES. INDEED, IT IS OBVIOUS THAT RELATIONS WITH THE UNITED STATES WILL REMAIN THE MOST IMPORTANT THAT THIS COUNTRY POSSESSES. THEY DO MEAN HOWEVER THAT WE NO LONGER CLAIM AS A MATTER OF COURSE SPECIAL CONSIDERATION OR TREATMENT BY WASHINGTON, NOR DO WE EXPECT THIS CLAIM TO BE MADE IN REVERSE. SPECIAL ARRANGEMENTS MAY FROM TIME TO TIME BE NECESSARY, BUT THE TREND IN THE CONDUCT OF THE RELATIONSHIP BY EACH NATION WILL MORE LIKELY BE ONE OF ANALYSIS OF THE NATIONAL NEED TO BE SERVED,

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ACTION EUR-12

INFO OCT-01 EA-10 ISO-00 CIAE-00 DODE-00 PM-03 H-02 INR-07

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IMPORTANT THAT CANADA POSSESSES; CANADA WELCOMES
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FOLLOWED BY CONSULTATION AND NEGOTIATION WITH
A VIEW TO REACHING A MUTUALLY ACCEPTABLE
SETTLEMENT OF THE PROBLEM.

"I WELCOME THIS NEW KIND OF RELATIONSHIP.
IT WILL BRING WITH IT NEW DIFFICULTIES ESPECIALLY
WHERE THE CANADIAN AND AMERICAN PERCEPTIONS OF AN
ISSUE DO NOT RUN PARALLEL. BUT THE STATE OF DYNAMIC
TENSION IS A HEALTHY ONE; THERE IS NO ROOM FOR FALSE
ASSUMPTIONS OR ILLUSIONS; A CLEAR-EYED APPRECIATION
OF NATIONAL INTERESTS AND REALITIES SHOULD BENEFIT
BOTH SIDES.

"BUT THE CONTINUANCE OF A HEALTHY RELATIONSHIP
WILL BE AFFECTED BY THE DEGREE OF REGULAR CONSULTATION
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AND DISCUSSION WHICH IS PRACTICED BY BOTH GOVERNMENTS.
I EMPHASIZE IN THIS REGARD THE TECHNIQUE OF ADVANCE
CONSULTATION. IT IS NOT NEW, BUT IT IS TOO OFTEN
FORGOTTEN. IT SEEMS TO ME THAT THE SENSIBLE WAY OF
DOING BUSINESS IS TO NOTIFY THE UNITED STATES WHENEVER
POSSIBLE OF OUR INTENTIONS IN ADVANCE OF OUR TAKING
MAJOR DECISIONS AND WHERE APPROPRIATE, PROVIDE AN
OPPORTUNITY FOR ADVANCE CONSULTATION. NATURALLY, WE
WOULD EXPECT THE SAME OPPORTUNITIES TO BE GIVEN TO US
IN CASES WHERE THE UNITED STATES IS ABOUT TO TAKE
ACTION WHICH AFFECTS OUR INTERESTS. SUCH A PRACTICE
WOULD CORRESPOND TO THE MORE MATURE AND ACTIVE STAGE
THAT OUR RELATIONSHIP HAS NOW REACHED. IT WOULD HELP
TO DIMINISH FEARS AND MISUNDERSTANDINGS IN CANADA AND
TO REMOVE SUSPICIONS ABOUT CANADIAN MOTIVES AND
INTENTIONS IN THE UNITED STATES. IN SHORT, ADVANCE
CONSULTATION IS ONE OF THE WAYS IN WHICH WE CAN HELP
KEEP OUR RELATIONS WITH THE UNITED STATES IN A HEALTHY
CONDITION.

"IN EARLY DECEMBER PRIME MINISTER TRUDEAU WILL
VISIT WASHINGTON FOR TALKS WITH PRESIDENT FORD. WE
WELCOME THIS. THE MEETING WILL GIVE BOTH LEADERS THE
OPPORTUNITY TO BECOME ACQUAINTED AND TO SET THE TONE OF
OUR RELATIONS FOR THE PERIOD AHEAD." END QUOTE.

4. JAPAN. MACEACHEN SAID THE LOGIC OF THE THIRD OPTION
REQUIRES CANADA "TO POLITICIZE" AND 'TO BROADEN AND
DEEPEN' OUR RELATIONS WITH JAPAN." HE SAID THAT IN THE

PAST IT WAS "EASY FOR CANADIANS TO THINK IN TERMS OF THE UNITED STATES AND EUROPE... ON THE JAPANESE SIDE, RELATIONS WITH THE UNITED STATES HAVE BEEN PARAMOUNT. RELATIONS WITH 'NORTH AMERICA' WERE ALMOST INEVITABLY CONSIDERED IN TERMS OF JAPAN-UNITED STATES RELATIONS." BUT, SAID MACEACHEN, "NEW IMPERATIVES, BOTH DOMESTIC AND EXTERNAL, ARE PROMPTING BOTH COUNTRIES TO RE-EXAMINE RELATIONS IN ORDER TO DETERMINE HOW THEY MIGHT BE ENHANCED TO MEET THEIR RESPECTIVE NEW SITUATION." HE NOTED THAT IN 1973 JAPAN BECAME CANADA'S SECOND LARGEST TRADING PARTNER AHEAD OF GREAT BRITAIN AND AFTER THE US AND THAT NEITHER CANADA NOR JAPAN BELONG

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TO A SUPRANATIONAL ECONOMIC GROUPING SUCH AS THE EEC. MACEACHEN SAID, "IN THAT SENSE WE ARE BOTH 'OUTSIDERS'". HE ALSO SAID THAT CANADA AND JAPAN HAVE "BOTH DELIBERATELY CHOSEN THE NON-NUCLEAR MILITARY OPTION, AND CONSEQUENTLY WE HAVE A SHARED INTEREST IN THE PROBLEMS OF PROLIFERATION AND DISARMAMENT." REFERRING TO TANAKA'S VISIT TO CANADA, SEPTEMBER 23-26, MACEACHEN SAID AT THAT TIME, CANADA "POINTED OUT TO THE JAPANESE THAT CANADA HAS THE ENERGY, THE TECHNOLOGY AND THE SPACE WHICH WOULD PERMIT THE FURTHER DEVELOPMENT OF CANADA OF SOME SEGMENTS OF JAPANESE INDUSTRY THE EXPANSION OF WHICH AT HOME IS NOW HAMPERED BY LACK OF ENERGY AND SPACE." BUT, HE SAID "EMPHASIS WAS PLACED ON OUR INTEREST IN UPGRADING BEFORE EXPORT."

5. EUROPEAN COMMUNITY. MACEACHEN SAID THE EEC IS THE OTHER "MAIN CENTRE OF GRAVITY WITH WHICH WE HOPE TO STRENGTHEN OUR RELATIONS IN LINE WITH THE POLICY OF DIVERSIFYING OUR EXTERNAL RELATIONS." HE RECALLED THE VARIOUS STEPS TAKEN BY CANADA TO ACHIEVE THIS GOAL WITH THE EEC BEGINNING IN JUNE 1972 AND LEADING UP TO THE PRESENTATION OF AN AIDE MEMOIRE ON APRIL 20, 1974, OUTLINING THE CANADIAN POSITION. HE SAID THAT IN THIS DOCUMENT, CANADA PROPOSED THE "NEGOTIATION OF A TRADE AGREEMENT WHICH, IT IS HOPED, WOULD PROVIDE A BASIS FOR STRENGTHENING CONSULTATION AND NEW OPPORTUNITIES FOR ENCOURAGING AND DEVELOPING ECONOMIC COOPERATION BETWEEN CANADA AND THE COMMUNITY IN OTHER FIELDS". MACEACHEN SAID THAT IT WAS "PROPOSED THAT SUCH AN AGREEMENT WOULD NOT OVERRIDE OBLIGATION UNDER EXISTING BILATERAL TRADE AGREEMENTS BETWEEN CANADA AND CERTAIN MEMBER STATES, NOR AFFECT RIGHTS AND OBLIGATIONS OF THE SIGNATURES UNDER THE GATT."

6. COPIES OF TEXT BEING AIRPOUCHED TO ALL ADDRESSES.
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